

King County Funding for LEAD in Burien

Brian Wilson

Thu 9/6/2018 6:05 PM

To: Council Members <CouncilMembers@burienwa.gov>;

Cc: LeadershipTeam <ManagementTeam@burienwa.gov>; Colleen Brandt-Schluter <ColleenB@burienwa.gov>; Lisa Marshall <lisam@burienwa.gov>; Renee Walls <renee@thewallslawfirm.com>; Emily Inlow-Hood <emilyi@burienwa.gov>;

📎 2 attachments

KC - Communications Plan LEAD expansion.docx; Burien Human Services - Partnership Update 09062018.pdf

Council:

The King County Executive is planning to release his proposed budget to the County Council on September 24th. Included in this budget proposal is additional funding for LEAD (Law Enforcement Assisted Diversion) in Burien and two other cities to be named later.

Attached is the tentative communications plan regarding a planned press conference at the Burien Police Department on Tuesday, September 11, 2018 at 11:00 am. All Councilmembers are invited to attend and participate in the conference. Quotes from Councilmembers are due by September 9th.

Staff have been meeting with LEAD, Community Court, LINC, and other service providers this past year identifying what is specifically needed in Burien and how services can be coordinated and enhanced to meet the needs of our citizens. A model coordinated program with LEAD is planned that meets the needs of Burien. Additional King County funding is welcomed and will enhance our human service efforts in the City of Burien.

Attached is a "Burien Human Services - Partnership Update" dated 9/06/2018 for your reference.

As more information becomes available, I will forward it to you. Please advise if you have questions.

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Communications Plan: LEAD expansion announcement



King County

Summary

As part of his 2019-2020 budget, Executive Constantine proposes \$3.1 million to expand Law Enforcement Assisted Diversion (LEAD) to three King County cities, beginning with Burien.

The funds will come from the Mental Illness and Drug Dependency fund, a countywide 0.1 percent sales tax generating about \$134 million per two year biennium.

Approximately 100 people arrested for low-level drug and other offenses are expected to be referred to treatment programs each year, per city.

Burien is expected to begin LEAD in early 2019, the second South County city by mid-2019, and the third by 2020.

Approximately \$430,000 will be directed to the Prosecuting Attorney's Office for additional staffing. The balance of the funds will be contracted to the Public Defender Association and their behavioral health subcontractors to provide outreach and case management.

The LEAD budget also includes \$4 million for Seattle in 2019-2020. Mayor Durkan's 2019 proposed budget includes \$1.75 million for LEAD in Seattle, which currently provides wrap-around case management and connection to services including treatment for about 250 new referrals each year, as well as continuing services for past referrals.

Background

LEAD was developed with the community to address low-level drug crimes. It was launched in Seattle's Belltown neighborhood and the Skyway area of unincorporated King County in October 2011. It is operational in West, East and North precincts. In addition, King County Sheriff's Deputies assigned to Metro routes across Seattle also refer people to LEAD. It has been discontinued in Skyway.

LEAD diverts low-level drug offenders into community-based treatment and support services – including housing, healthcare, job training, treatment and mental health support -- instead of processing them through traditional criminal justice system avenues.

Referrals can come from law enforcement or concerned individuals.

A unique coalition of law enforcement agencies, public officials, and community groups collaborated to create the pilot program. These groups make up LEAD's Policy Coordinating Group, which governs the program.

LEAD's goal is to improve public safety and public order, and to reduce the criminal behavior of people who participate in the program. Individuals who have certain violent offenses in their criminal history are ineligible for diversion.

LEAD contracted with Evergreen Treatment Services to provide services to LEAD participants. Evergreen Treatment Services has provided addiction treatment services in Washington for over 30 years, and has been actively involved in federally-funded research projects.

LEAD stakeholders obtained funding from private foundations to implement the program. Original funders included the Ford Foundation, Open Society Foundations, Vital Projects Fund, RiverStyx Foundation, Massena Foundation, and the Social Justice Fund Northwest.

An evaluation by researchers at the University of Washington in 2015 showed that LEAD significantly reduced recidivism. People in LEAD were 58 percent less likely than people in the control group to be arrested.

"LEAD Program Evaluation: Recidivism Report":

http://static1.1.sqspcdn.com/static/f/1185392/26121870/1428513375150/LEAD_EVALUATION_4-7-15.pdf?token=VcaWL8bEOpbbTSB9frFA8t4XEN8%3D

Collaborators include the King County Prosecuting Attorney's Office, the Seattle City Attorney's Office, the Seattle Police Department, the King County Sheriff's Office, the King County Executive, the Mayor's Office, The Washington State Department of Corrections, The Defender Association, the ACLU of Washington, and community members.

City of Burien staff have been part of ongoing meetings with LEAD and other service providers to see how these programs could be structured to meet Burien's specific needs. City staff are encouraged by the County's decision to allocate MIDD funds for Burien. City staff want to find ways to serve the needs of the community, including those who need services but have not committed a crime. Programs like LEAD can also be used to help our most vulnerable community members access the services they need by providing more wrap-around outreach case management.

Strategy

News Media

On Sept. 10, Executive Constantine, Prosecutor Satterberg and Sheriff Johanknecht will hold an exclusive media briefing with Amy Clancy from KIRO-TV to announce an expansion of the innovative Law Enforcement Assisted Diversion (LEAD) program to Burien and two other South County cities to be named later. The news will be embargoed until midnight.

Director Daugaard is interviewing with Amy Clancy separately, along with LEAD project management team and LEAD participant.

Amy Clancy is believed to be in contact with Safe Seattle, which has opposed LEAD, and briefly mobilized in Burien a few months ago.

On Sept. 11, Executive Constantine, Prosecutor Satterberg, Sheriff Johanknecht, Director Daugaard, Mayor Matta, will hold a press conference to announce the LEAD expansion and take media questions.

A press release will be distributed at the event and to the Executive's media list.

Social Media

There will be prepared tweets

Employees

There no plan to communicate to employees.

Executive Briefing

WHAT LEAD expansion announcement

WHEN 11am on Sept. 11

WHERE **Burien Police Department storefront**
14905 6th Ave SW, Burien



| | |
|---------|--|
| SUMMARY | This is a news conference |
| STAGING | <ul style="list-style-type: none"> – Describe the venue: This is the front door – Podium or lectern: Lectern – Green room: XX |
| STAFF | Name of on-site staff, Mobile phone number |

Key Points

1. As part of our response to the opioid crisis, we have expanded treatment options. There is currently *no waiting list* for detox, methadone programs, outpatient treatment, or residential treatment.
2. We must now go further, and reach out to those who have not actively sought treatment themselves.
3. LEAD has shown great promise in helping people get the help they need to start a new life. We are expanding this program and will closely monitor progress.
4. Burien contracts with the King County Sheriff to provide law enforcement services, and the city is ready to make this move. We expect about 100 people each year will take part in the treatments and recovery services that lead to a better life.
5. We will expand LEAD to two other South county cities that coordinate their law enforcement policies with treatment providers.

Prepared Tweets

[Here's a character counter](#) to make sure the tweet is fewer than 140 characters. **#Hashtag**

Use a **Twitter handle** of a stakeholder or partner.

Date here | time here

Recommend a chart, photo or image to include with the tweet or Facebook post.

Answers to Likely Questions

Topic Here

Q: If the King County Prosecutor is no long filing felony drug charges under 1 gram, what is the motivation for people to get drug treatment?

A: Many referrals to LEAD come from sources other than law enforcement. Criminal prosecutions for low-level drug crimes have not been extremely useful in prompting treatment.

Q: Do you have concrete proof that people who received services from LEAD do not re-offend?

A: We are continuing to study to program and will track data carefully. The 2015 UW study showed that LEAD reduced recidivism: "The odds of arrests and felony charges were lower among LEAD versus control participants."

Topic Here

Q: Why was Burien selected at the first city? What cities are most likely to get LEAD?

A: Burien expressed the most interest. Also, it was a relatively smaller jurisdiction than other South County cities, and it contracts with King County Sheriff's Office for law enforcement.

Q: Is the drug problem worse in Burien than in other cities?

A: No. Burien was ready to go. It indicates a willingness on the part of the city's elected leadership.

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Run of Show

| Time | Speaker |
|------------|------------------------------|
| 11:00 a.m. | Executive Constantine |
| xx:xx a.m. | Prosecutor Satterberg |
| xx:xx a.m. | Mayor Matta |
| xx:xx a.m. | Councilmember Marx |
| xx:xx a.m. | Sheriff Johanknecht |
| xx:xx a.m. | Director Dugaard |
| xx:xx a.m. | Event Ends |

Continued on next page

Assignments

| Action | Lead | Status |
|--|-----------------|--------|
| VENUE AND STAGING | | |
| Conduct a site visit of the venue | Fryer | |
| Arrange for stagecraft: lectern, P/A system, foam boards, easels | Lewis | |
| EXECUTIVE MATERIALS | | |
| Prepare the Executive's remarks | Fryer/Topp | |
| Prep the Executive | Topp | |
| RUN OF SHOW | | |
| Coordinate with County Councilmembers | Braddock | |
| Invite speakers | Fryer, W. Keyes | |
| Invite partners for non-speaking roles | Fryer/others | |
| NEWS MEDIA | | |
| Write the news release | Fryer | |
| Design the web version of the news release | Fryer | |
| Send the media advisory | Fryer | |
| Personally invite key reporters | Fryer | |
| Compile quotes for the news release | Fryer/Keyes | |
| SOCIAL MEDIA | | |
| Write prepared tweets | Lewis | |
| Post prepared tweets during the media event | Lewis | |
| Livestream the media event | Lewis | |

Date here | time here

CITY OF BURIEN, WASHINGTON

MEMORANDUM

DATE: September 6, 2018
TO: Brian J. Wilson, City Manager
FROM: Colleen Brandt-Schluter, Human Services Manager
SUBJECT: Burien Human Services – Partnership Update

Community Court is an alternative problem-solving court. It differs from traditional court in that it seeks to identify and address the underlying challenges of court participants that may contribute to further criminal activity. Its goal is to build stronger and safer neighborhoods and reduce recidivism. A Community Resource Center is an integral component of Community Court. This Resource Center will consist of community partners who provide a wide array of services. The Community Resource Center will be available to all members of the public in addition to the Community Court participants. Community Courts provide services and accountability for those who are eligible and choose to participate. An assessment will be conducted for all Community Court participants to identify challenges and strengths. The assessment will provide information to help determine what follow-up steps an individual Community Court participant will be required to take. In addition, Community Court participants will likely be required to perform community service.

Current Snapshot Info:

King County awarded District Court funds to plan for two community courts and to implement one (Redmond). Additional funding has been recommended to implement two additional courts (Burien and TBD). While many cities have requested to be considered as a site for a Community Court, King County has begun collaboration with Burien City staff, prosecution, defense, law enforcement, and local service providers. Funding decisions will be announced this Fall and we'll continue to collaborate with local business leaders and community leaders while giving opportunities for other community members to both learn about this model and share their input about how it can most be successful in this jurisdiction.

LEAD is an innovative collaboration between law enforcement, neighborhood leaders, skilled case managers and prosecutors that has proven more effective in addressing law violations that stem from behavioral health conditions or extreme poverty than traditional justice system responses. LEAD is not a "get out jail free card" -- participants do not have immunity from enforcement. Instead, police and prosecutors are able to make the best choice of those available to them, including immediate diversion to a skilled community based case manager. LEAD is not an alternative to enforcement -- it is enforcement, but enforcement which leads to better outcomes than jail and prosecution alone typically accomplish. Over 20 jurisdictions nationally have replicated LEAD, and over 50 more have LEAD or LEAD-aligned programs in development. The approach can be tailored to individual jurisdictions' needs, with a

core focus on reducing law violations driven by behavioral health issues and/or extreme poverty. Here in King County, local jurisdictions can choose which offenses it makes sense to include in LEAD diversion eligibility. Since LEAD is a crime reduction strategy, officers and community members also can refer people to LEAD even when there is not probable cause to make an arrest, so long as law enforcement has reason to believe the person engages in law violations due to behavioral health issues or poverty.

Current Snapshot Info:

In Burien, local leaders have a strong interest in addressing the underlying causes of problematic and unlawful behavior, to reduce crime and public order issues in a sustainable way. LEAD would allow the Burien Police Department to connect to community-based care people whose issues likely won't be improved by jail or prosecution. When cases do need to be filed, Burien is hoping to launch a Community Court, which will use many of the same approaches. Taken together, these innovations bring national best practices to Burien in a way that takes public order and safety seriously. Captain Ted Boe of the Burien Police Department has substantial exposure to LEAD from the early years of its development with the King County Sheriff's Office, and LEAD case management is provided by Evergreen Treatment Services' REACH program, which has demonstrated an ability to engage people with significant behavioral health challenges in Burien. Funding is available to serve a strong initial cohort of

LEAD referrals in fall 2018. If the proposed 2019-2020 funding is approved by the County Council, that level of response will be maintained for at least the following two years.

LINC - CCYJ is a non-profit organization that works to improve outcomes for young people and families by advancing policy change in the juvenile court and child welfare system. Within CCYJ there is a manager hired to implement the Office of Juvenile Justice & Delinquency Prevention (OJJDP) Comprehensive Gang Model (CGM) in King County, otherwise known as: LINC – Leadership, Intervention & Change. The CGM is a national best practice for gang & group violence prevention and intervention and has been implemented in various cities across the nation. The work is unique in that King County is the first site to adapt this model for a regional approach to implementation. The LINC Steering Committee provides oversight and project governance. CCYJ serves as the lead agency and provides all project staff, grant oversight and management and intervention team facilitation. Maike & Associates, LLC is a contracted research partner conducting an independent program evaluation.

The LINC teams create a mechanism through which to coordinate existing community programs that serve shared clients; to this end the team works together to coordinate service provision and team based case management for young people and families impacted by juvenile court involvement and/or gang/group violence. The team includes representation from school counselors, behavioral health professionals, court staff, law enforcement, substance use providers, street outreach workers, case managers, employment providers and others to strengthen agency coordination and reduce youth gang involvement. CCYJ has brought together schools, law enforcement, policymakers, social service providers, and other organizations to collect uniform data and develop an innovative, coordinated approach to address gang/group-involvement countywide.

LINC connects gang/group-involved youth and young adults to needed support. Through a coordinated team of providers, LINC is intervening with these young people and reengaging them in secondary education, connecting them to counseling and treatment services, employment opportunities, and other

services they need to succeed. The multidisciplinary team model helps youth and young adults set and reach their educational, employment, and pro-social goals.

Current Snapshot Info:

City Manager Wilson has been involved in this work as a member of the Steering Committee since 2011 in his previous roles in Federal Way. Colleen Brandt-Schluter has also been a member of the Steering Committee in her previous role in SeaTac. Both remain involved on behalf of Burien.

In 2015, the Steering Committee launched the first multidisciplinary intervention team in accordance with the CGM, to coordinate existing programs and services for young people impacted by group violence and the juvenile court system. Called Youth LINC, the team serves young people in the Highline (Burien), Renton and Tukwila School Districts. Since this initial launch, two additional teams have been replicated – Youth LINC serving Auburn/Federal Way/Kent and Seattle LINC serving South Seattle. With the replication of the LINC teams, we now have a mechanism to coordinate services to youth and families throughout King County.

The City of Burien in partnership with Burien Police Department, Burien Human Services, and LINC is actively seeking grant funding to provide more intensive programming to Burien, specifically to Sylvester Middle School youth.

Summary: Ongoing meetings have been occurring for months with the goal of learning and evaluating LEAD, Community Court, LINC, and other services to determine the most appropriate approaches and services that could be provided in a manner that works best for Burien in addressing our specific needs.